# Utility Regulation and the Jamaican Consumer

- The Jamaican Experience

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## Regulation

Born out of Government's privatization policy and seriously pursued since 1986.

- Highly misunderstood and misused
- GOJ undertook a de-nationalization programme which was kick-started by the then Structural Adjustment Programme of the late 1980s.

#### PRIVATIZATION

- Started with the sale of majority shares in NCB/CCC and Cable & Wireless.
- Acceleration in 1989 12 firms transferred
- 1990-1996 66 firms divested at an approx. value of US\$500 million
- 1996 interesting to note that with the exception of telecommunications, all 'public' utilities remained under government control and ownership electricity, water air transport, seaport and the oil refinery.
- The regulatory process (as we now know it) was established concurrent with privatization to inject reform and order to the process.

## OFFICE OF UTILITIES REGULATION (OUR)

- Mandated to regulate (with specific exceptions), four sectors considered natural monopolies.
- Role is to process and evaluate the application of licences to operate and then to define and administer the proper regulation of those applications/operators.
- Objectives:
- MUST BALANCE THE CONSUMERS' ABILITY TO PAY AND AFFORD THE GOOD AND SERVICE WHILE AT THE SAME TIME PROVIDE A REASONABLE RATE OF RETURN TO THE REGULATED FIRMS.
- MUST ENSURE THAT CONSUMERS ARE AFFORDED AN ACCEPTABLE QUALITY OF SERVICE AT A REASONABLE COST.
- ESTABLISH AND MAINTAIN TRANSPARENCY, CONSISTENCY AND FAIR RULES FOR THE REGULATED UTILITIES
- SET, DETERMINE AND SUPERVISE THE STANDARDS UNDER WHICH REGULATED UTILITIES MUST OPERATE.

## FAIR TRADING COMMISSION (FTC)

- Enabling legislation is the Fair Competition Act (FTA)
- Purpose:
- 1. To encourage competition
- Ensure that all legal and legitimate businesses have the same opportunity to participate in the economy
- To provide consumers with quality products and services at the best possible prices.

## Important Facets of Regulation

INFORMATION

**\$** 

**\$** 

CONSULTATION

**‡** 

**\$** 

SERVICE (Customer/Regulated/Regulator)

### INFORMATION

- An informed consumer enhances the effectiveness and efficiency of public utilities and the regulatory machinery.
- Critical in emerging markets
- Assists consumers in making choices, obtain fair deals with utility companies and instilling confidence in the regulatory system.
- Must be designed to raise consumer awareness
  CONSUMERS WANT TO KNOW, NEED TO KNOW
  AND WILL HAVE TO KNOW

## CONSULTATION

- Utilities, regulators and consumers must "talk with each other".
- Chance for consumers to articulate a strategic, independent and a realistic view of their opinions and concerns.
- Various methodologies being used to encourage consultation – e.g. consultative documents, public meetings, presentations to schools, community associations, etc.
- Consumer Advisory Committees

## SERVICE

- Guaranteed Service Standards
- Quality of Service Standards
- Complaints requiring determination or enforcement actions are expeditiously dealt with.
- Role of the media in regulation

#### Conclusion

As consumers, we now have the best opportunity to strengthen current policy arrangements by properly equipping ourselves to conscientiously participate in OUR regulatory environment.

THANK YOU