The Role of the Consumer in Utilities' Regulation

Prepared by: Yasmin M. Chong Chairman, CACU November, 2004 OOCUR Conference Montego Bay, Jamaica

Why Regulation?

Why not?

- Public vs Private Ownership/Operation
- Conflict of interest
- Governments not good business persons
- Inefficiencies Poor/Customer Service
- Attract private capital to upgrade/improve utilities' infrastructure
- Limits monopolistic tenure

Regulation and Public Utilities

- Set of enforceable rules designed to prevent the monopolistic power of utility providers.
- Three main concepts in regulating utilities:
 - Price
 - Quality
 - Access to services
- Competition
- Provision of quality of service standards.
- Prevent monopolistic gains from non-competitive activities.

The Consumer and Public Utilities

- Utilities are viewed as public goods.
- Price, quality and access issues are critical components of consumer welfare.
- One of the three groups involved in the regulatory process....the other two being the Government and the private utility operators.
- Main utility-user group.

Role of the Consumer in Regulating Utilities

- Involved in the formulation/design of good public policy – e.g. elected vs appointed regulators and the question of independence.
- Influences the process of regulation
- Consultative process all users
- Public acceptance of the process and the outcome.
- Rules/Results apply to everyone.
- Decision-making fair to all consumer groups.
- Responsibility in the enforcement process.
- Monitors the regulator transparency, public decisionmaking, publication of decisions and prohibits conflicts of interest.

Consumers and the OUR

Of the three groups involved in the regulatory process, consumers are the least organized and therefore face difficulties in having their voices heard.
 OUR established the Consumer Advisory Committee on Utilities in 2000.

The Consumer Advisory Committee on Utilities (CACU)

- An independent group from the public, which provides the OUR with a forum through which it receives consumers' views on broad regulatory issues in addition to perspectives on issues which affect the relationship between the utility companies and consumers.
- The CACU has as its mandate:
 - Advises the OUR on consumer priorities as it pertains to the quality of service provided by each utility.
 - Reports to the OUR, matters pertaining to the provision of utility services, which affect the interests of customers or potential customers.
 - Provides appropriate, considered and timely feedback and recommendations on issues referred by the OUR.
 - Acts as a measure of public opinion and advises the OUR on its relationship with the public.
 - Generally advises the OUR and informs the Office about issues of public concern as well as
 offer solutions to specific issues.
 - Advises the OUR on the development of regulatory policy, especially in those areas of consumer concerns.
 - Reviews the activities and reports of the OUR's Consumer Affairs Department and advises on the implications for customer service/which might arise therefrom.
 - Publish reports, articles and releases on its deliberations and activities on a regular basis.

The Consumer Advisory Committee on Utilities (CACU) cont'd.

- There are 14 volunteer members drawn from statutory and service organizations and the general public.
- Monthly meetings and discussions with all utilities.
- Established Parish Sub-Committees to widen the scope of the consultative and advisory functions.

Consumers and Utility Regulation

If consumers are to benefit from infrastructural development through the private and/or public sectors and if commitments to investors are to be protected and if the economy as a whole is to benefit from the process, then regulation has to be independent, competent and fair. Consumer involvement guarantees regulatory effectiveness and acceptance.